

Staff Report for Decision

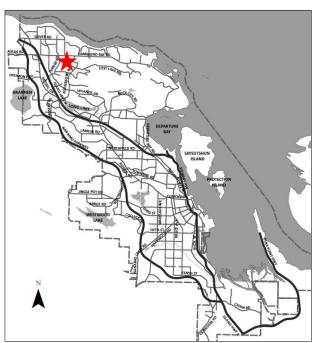
File Number: DP001294

DATE OF MEETING February 26, 2024

AUTHORED BY PAYTON CARTER, PLANNER, CURRENT PLANNING

SUBJECT DEVELOPMENT PERMIT APPLICATION NO. DP1294 – 6004

NELSON ROAD



Proposal:

A 16-unit multi-family townhouse development

Zoning:

R6 – Low Density Residential

City Plan Land Use Designation:

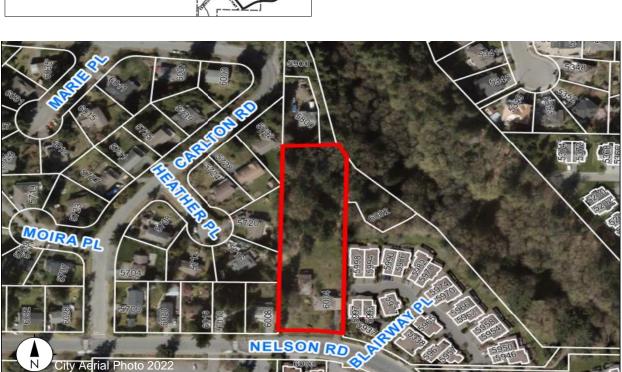
Suburban Neighbourhood

Development Permit Areas:

DPA8 – Form and Character

Lot Area:

6,070m²





OVERVIEW

Purpose of Report

To present for Council's consideration a development permit application for a multi-family townhouse development at 6004 Nelson Road.

Recommendation

That Council issue Development Permit No. DP1294 for multi-family townhouse development at 6004 Nelson Road with variances as outlined in the "Proposed Variances" section of the Staff Report dated 2024-FEB-26.

BACKGROUND

A development permit application, DP1294, was received from Delinea Design Consultants, on behalf of Black Squirrel Developments Ltd., to permit a 16-unit multi-family townhouse development at 6004 Nelson Road. The subject property was rezoned from Single Dwelling Residential (R1) to Low Density Residential (R6) in September 2022 (RA468).

Subject Property and Site Context

The subject property is located within the Pleasant Valley/Rutherford neighbourhood on the north side of Nelson Road. The lot slopes downward, approximately 8m, from Nelson Road to the rear property line. McGregor Creek runs adjacent to the subject property and the riparian area extends into the rear portion (north) of the site. An existing dwelling and accessory building are located towards the front of the property. The remaining area, including the riparian area, is forested.

The surrounding neighbourhood includes single family dwellings to the west and a duplex strata immediately to the east. Rutherford Park abuts the subject property on the north and east sides and Randerson Ridge Elementary School is located immediately across Nelson Road.

DISCUSSION

Proposed Development

The applicant is proposing to construct a multi-family townhouse development consisting of four two-storey townhouse buildings, each with four residential units. Each unit will have three bedrooms and range in size from 117m² to 120m², including the garage area.

The proposed gross floor area is approximately 2,259m² and the total Floor Area Ratio (FAR) is 0.37, which is below the maximum permitted FAR of 0.45 in the R6 zone.

Site Design

The buildings are proposed to be constructed along the eastern property line and are built into the natural slope of the site. The proposed buildings and outdoor amenity areas are to be sited away from the riparian area, which is located on the northeastern portion of the site. A new shared internal drive aisle is proposed on the west side of the property, which provides access to private



driveways and building entrances for Buildings 2, 3, and 4. The curvature of the driveway defines the boundary of the proposed amenity space along the west property line.

Building 1 is oriented towards Nelson Road with a secondary drive aisle to the rear for garage access and fire truck turnaround. Resident parking is accommodated within single car garages and driveways for each unit, and visitor stalls are located between buildings. Long term bicycle parking and waste management bins are accommodated within the garages. A demarcated 1.2m internal sidewalk is provided along the front of the buildings, with two pedestrian crossings which connect the sidewalk to a shared outdoor amenity area with short term bicycle parking, located on the west side of the property. Along the west property line, a specific Statutory Right-of-Way (SRW) will be secured to facilitate a 3.0m wide public pathway leading to Rutherford Park, to be constructed in the future and maintained by the City.

Building Design

The proposed townhouses are two storeys with a traditional design and pitched roofs. The development has a neutral colour palette and visual interest is achieved through large windows with thick trim, recessed balconies, and material changes on the building façades. The units are differentiated on each building by using a mix of exterior finishes such as vinyl siding, fibre cement board and batten, and painted reveals in various shades. Wood-look accent siding is used to emphasize the formal building entries, which are complete with glazed entry doors, weather protection, privacy screens, and exterior façade lighting. The change in materials and the stepping of the units with the natural slope of the property reinforces distinct building blocks.

The building design substantially meets the intent of the General Development Permit Design Guidelines by offering a building mass and form that is compatible with the existing neighbourhood creating visual interest in the use of exterior materials, and utilizing materials and shades that blend into the surrounding forested landscape.

Landscape Design

The proposed landscaping incudes robust plantings of trees, perennials, annuals, ferns and shrubs along the eastern property line, in the shared amenity area, and in the front yard of each unit. A bioswale is proposed along the east property line and additional plantings will be placed at the boundary of the riparian area, including a variety of trees and shrubs that will abut the private outdoor amenity areas for Buildings 2, 3, and 4. There will be no construction or removal of vegetation within the riparian area. The fenced backyards are separated by a 1.2m privacy fence, and a 1.8m cedar fence will be placed along the eastern property line. Building entries fronting Nelson Road have pedestrian connections to the street, enhanced with timber arbours and landscaping.

Two distinct amenity spaces are proposed. A large green space is located at the northwest corner of the property and will include a large raingarden lined with trees. The second amenity area, located adjacent to the future public pathway, is lit with downward facing pole lights and includes a children's play area and seating.

Design Advisory Panel

The Design Advisory Panel (DAP), at its meeting held on 2023-FEB-09, accepted DP1294 as presented with support for the proposed variances and provided the following recommendations:



Relocated the bicycle parking closer to the shared outdoor amenity area.

The applicant subsequently submitted revised plans in response to the DAP recommendations, including the following key design revisions:

 Relocated the visitor parking stalls to accommodate the short-term bicycle parking adjacent to the programmed outdoor amenity area.

Proposed Variances

Building Setbacks

The minimum required front yard setback in the R6 zone is 6m. The proposed front yard setback is 4.7m, a requested variance of 1.3m.

The minimum required side yard setback in the R6 zone is 3m. The proposed side yard setback is 1.6m, a requested variance of 1.4m.

Staff support the proposed building setback variances as the siting of proposed building provides street presence and enables functional vehicle access at the rear of the building. Additionally, landscaping, arbours, and pedestrian pathways can be accommodated within the proposed setback.

Front Yard Arbours

A maximum of one arbour is permitted within the front yard with a maximum permitted height of 2.4m. Four arbours are proposed in the front yard with a proposed height of 2.7m. This represents a variance of three arbours and a height variance of 0.3m. Staff are supportive of the variance as the proposed arbours enhance wayfinding and visual interest on the site while providing further street presence and pedestrian access from Nelson Road.

Landscape Buffer

The minimum required landscape buffer is 1.8m alongside the side yard property line (west) and a portion of the rear yard (north). The applicant proposes to reduce the landscape buffer requirement to 0.0m, a requested variance of 1.8m, to accommodate the public pathway. Staff are supportive of the proposed landscape variance as the proposed public pathway encourages pedestrian access from Nelson Road to Rutherford Park and there is no encroachment into the existing riparian area.



SUMMARY POINTS

- Development Permit Application No. DP1294 is for a multi-family townhouse development consisting of four two-storey townhouse buildings, each with four residential units.
- Variances are requested to reduce the front and side yard setback, landscape buffer and the number of arbours.
- A specific Statutory Right-of-Way (SRW) will be secured to facilitate a 3.0m wide public pathway leading to Rutherford Park, to be constructed and maintained by the City.

ATTACHMENTS

ATTACHMENT A: Permit Terms and Conditions

ATTACHMENT B: Subject Property Map

ATTACHMENT C: Site Plan ATTACHMENT D: Parking Plan

ATTACHMENT E: Building Elevations and Details

ATTACHMENT F: Building Renderings

ATTACHMENT G: Landscape Plan and Details

Submitted by: Concurrence by:

Lainya Rowett Jeremy Holm

Manager, Current Planning Director, Planning & Development

ATTACHMENT A PERMIT TERMS AND CONDITIONS

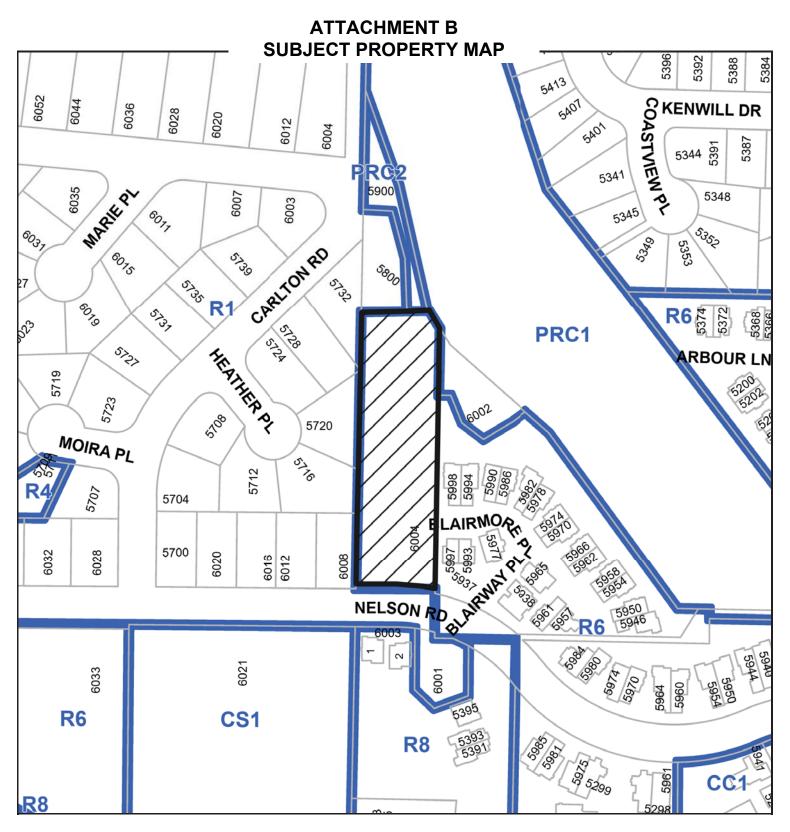
TERMS OF PERMIT

The "City of Nanaimo Zoning Bylaw 2011 No. 4500" is varied as follows:

- 1. Section 7.5.1 Siting of Buildings to reduce the minimum required front yard setback (abutting Nelson Road) from 6.0m to 4.7m as shown on Attachment C.
- 2. Section 7.5.1 Siting of Buildings to reduce the minimum required (east) side yard setback from 3.0m to 1.6m as shown on Attachment C.
- 3. Section 6.10.7 Fence Height to increase the maximum permitted number of arbours (up to 2.4m in height) in a front yard setback from 1 to 4 and to increase the maximum allowable height for the arbours from 2.4m to 2.7m, as shown on Attachment C and G.
- 4. Section 17.2.1 General Regulations to reduce the required minimum landscape buffer width from 1.8m to 0.0m on the side yard and a portion of the rear yard as shown on Attachment G.

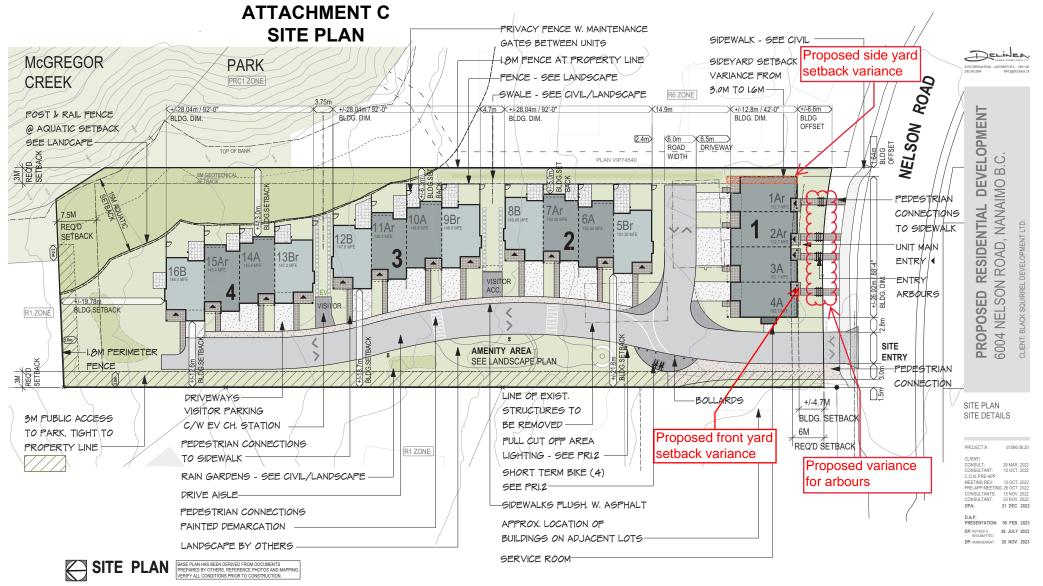
CONDITIONS OF PERMIT

- 1. The subject property shall be developed in accordance with the Site Plan, prepared by Delinea Design Consultants Ltd., dated 2023-NOV-20, as shown on Attachment C.
- 2. The subject property shall be developed in accordance with the Parking Plan, prepared by Delinea Design Consultants Ltd., dated 2024-JAN-08, as shown on Attachment D.
- 3. The subject property shall be developed in substantial compliance with the Building Elevations and Details, prepared by Delinea Design Consultants Ltd., dated 2022-DEC-21, as shown on Attachment E.
- 4. The subject property shall be developed in substantial compliance with the Landscape Plan and Details prepared by LADR Landscape Architects, dated 2023-NOV-09, as shown on Attachment G.
- 5. The registration of a 3m Statutory Right-of-Way along the west property line and portion of the north property line, prior to Building Permit issuance.

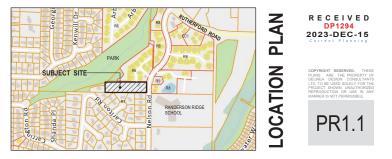


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6004 Nelson Road



IOTE: SEE PAGE PR1.2 FOR PARKING AND VEHICLE MOVEMENT DETAILS SEE LANDSCAPE AND CIVIL BY OTHERS



ATTACHMENT D PARKING PLAN





PARKING/VEHICLE MOVEMENT PLAN

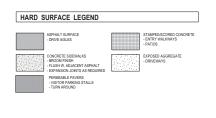
ONSULTANTS:	15 NOV. 2022 23 NOV. 2022
2:	21 DEC. 2022
RESUBMITTED	28 JULY 2023
REVISED &	08 JAN, 2024



McGregor Creek	
BLDG 3 BLDG 2 BLDG 2 BLDG 2 BLDG 1 BLDG 1 BLDG 1 BLDG 1 BLDG 1	NELSON PERSONS PRECION PORTING PRESIDENT PRESIDENT
SC 28, SC	STEP STRANCE STEP STRANCE STRANCE CONNECTION STRANGE CONNECTION STRANGE CONNECTION STRANGE CONNECTION STRANGE CONNECTION
VISITOR PARCING C/W LEVEL 5 EVICH STATION LINT CONNECTIONS TO SSEMULE POLEDINANTERS PERSONAL CONSECTIONS PAINTED PENACEA TON PRIVE DELARATION PRIVE ASILE ASPHALT SSEWALS PLISH WITH ASPHALT SSEWALS PLISH WITH ASPHALT	
PARKING PLAN SCALE LIGHT TO PROPERTY LINE 12/2	

TYPICAL PARKING DIMENSIONS - LEVEL 2 EV CHARGER -6.7M REQUIRED BACK UP LENGTH - TYP. SMALL CAR STALL STANDARD CAR STALL ACCESSIBLE CAR (4) VISITOR/EV STALL STALL

NOTE: ALL PARKING STALLS SHOWN ARE STANDARD CARS EXCEPT AS NOTED.



REQUIRED:	2 PER UNIT (AREA 1)	32	E.V. PARKING:		
	TOTAL REQUIRED: 32 STALLS		1 PER UNIT:	REQ'D/PROV'D 16	
		LEVEL 1 ROUGH-IN (GARAGE)			
PARKING					
PROVIDED:	GARAGE	16	25% OF COMMON PARKING:	REQ'D:	0.75
	DRIVEWAY	14	LEVEL 2	PROVD:	1 (VISITOR
	VISITOR	2			
	TOTAL PROVIDED:	32 STALLS	BICYCLE:		
			SHORT TERM 0.1/UNIT	REQ'D:	1.6
PARKING				PROVD:	4
TYPES:	SMALL CARS (MAX 40%)	12 (37.5%)			
	STANDARD CARS	19	LONG TERM 0 SUNIT	REO'D:	8
	ACCESSIBLE STALL	1 (VISITOR)	- WITHIN LINIT GARAGES	PROVID:	8
	TOTAL:	32 STALLS	(UNITS 1.4.5.8.9.12.13 & 16)		-
			C/W FLECTRIC RIKE CHARGING OUTLET		





POLE LUMINAIRE EXAMPLE - LED - FULL CUT OFF R E C E I V E D DP1294 2024-JAN-08



ATTACHMENT E BUILDING ELEVATIONS AND DETAILS





PROPOSED RESIDENTIAL DEVELOPMENT 6004 NELSON ROAD, NANAIMO

ELEVATIONS BUILDING 1

d1566.08.20 PROJECT#: CLIENT/
CONSULT: 29 MAR. 2022
SITE MEETING: 21 JUNE 2022
C.O.N. PRE-APP
MEETING REV: 12 OCT 2022
PRE-APP MEETING: 26 OCT. 2022
CONSULTANT: 23 NOV. 2022

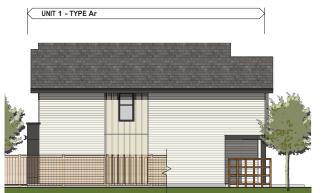
21 DEC 2022

RECEIVED DP1294 2022-DEC-21



OH GARAGE DOORS





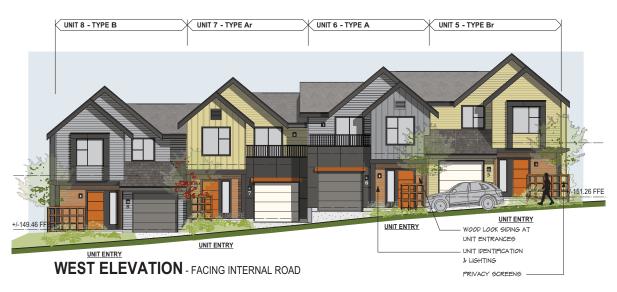
EAST ELEVATION



MAY VARY DUE TO PRODUCT AVAILABILITY.

BUILDING 1 A/A/A/A

S. m.





SOUTH ELEVATION





UNIT 7 - TYPE Ar

DARK GREY / LINEN

UNIT 8 - TYPE B

EXTERIOR COLOUR & FINISH SCHEDULE - BUILDING 2 & 4

UNIT 6- TYPE A



SW 7068 GRIZZLE GRAY

COLOURS SHOWN ARE FOR ILLUSTRATION PURPOSE ONLY, ACTUAL PRODUCT AND COLOUR MAY VARY DUE TO PRODUCT AVAILABILITY.

SW 7068 GRIZZLE GRAY

UNIT 5 - TYPE Br

BUILDING 2 B/A/A/B

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BETWEEN UNITS





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BUILDING 3 B/A/A/B

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PR3.2

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BUILDING 4 B/A/A/B

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DP1294
2022-DEC-21

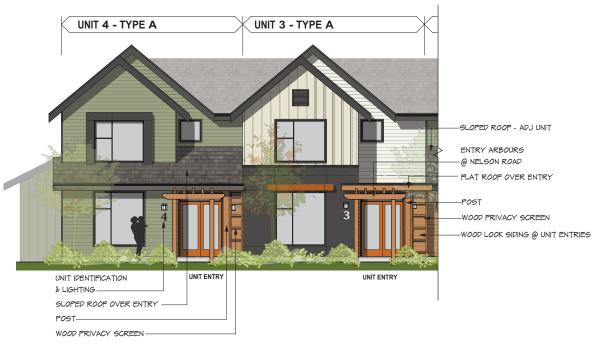
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PR3.3

PR3.4



BUILDING 1 PARTIAL FLOOR PLAN - FACING NELSON ROAD



SOUTH ELEVATION - FACING NELSON ROAD

BUILDING 1

ATTACHMENT F BUILDING RENDERING





STREETSCAPES



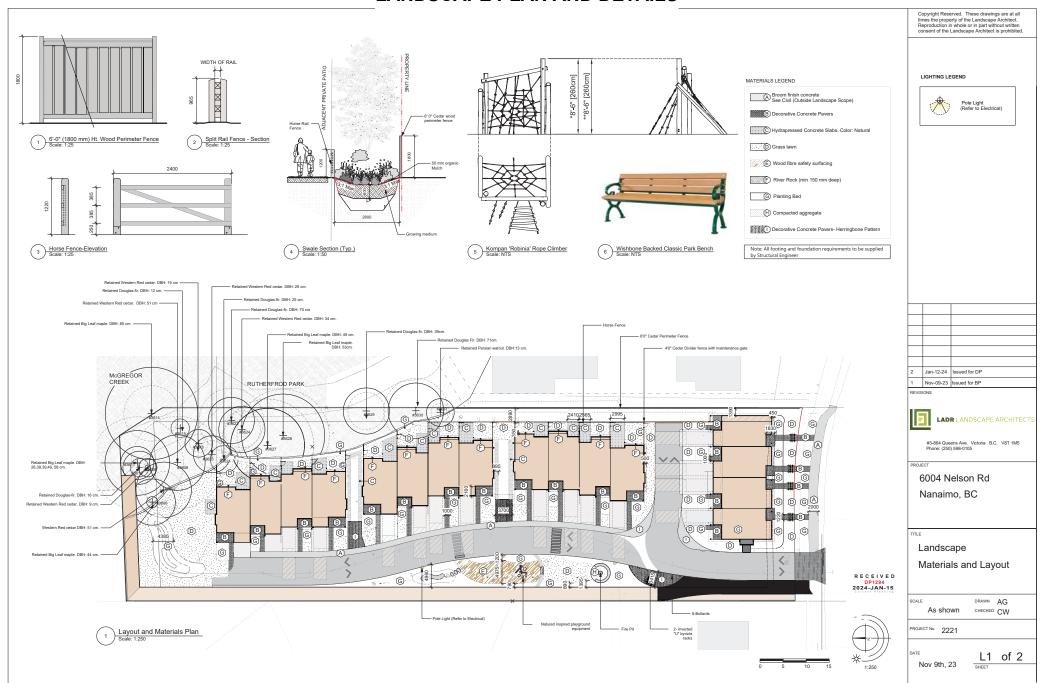
STREETSCAPE - NELSON ROAD

RECEIVED DP1294 2023-JAN-26

RENDERING

PR5.0

ATTACHMENT G LANDSCAPE PLAN AND DETAILS



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