

### **Staff Report for Decision**

File Number: DP001109

DATE OF MEETING August 13, 2018

AUTHORED BY DAVE STEWART, PLANNER, CURRENT PLANNING AND

SUBDIVISION

SUBJECT DEVELOPMENT PERMIT APPLICATION NO. DP1109 –

940 HECATE STREET

### **OVERVIEW**

### **Purpose of Report**

To present for Council's consideration, a development permit application to allow for a below-grade addition within the watercourse setback to a personal care facility located at 940 Hecate Street.

### Recommendation

That Council issue Development Permit No. DP1109 at 940 Hecate Street with the following variance:

 reduce the watercourse setback measured from the top of bank of the creek from 15m to 4.8m.

### **BACKGROUND**

A development permit application, DP1109, was received from Pacifica Housing Advisory Association Inc. for the construction of a new, below-grade kitchen addition to the rear of the seniors' housing facility and a new concrete patio above the kitchen.

A previous development permit (DP49) was approved for the subject property on 2000-MAR-06 to permit the construction of a 40-unit seniors' care facility. The previously-approved development permit included a watercourse setback variance to reduce the watercourse setback from 15m to 5.5m.

### **Subject Property**

| Zoning             | R15- Old City Medium Density Residential                           |  |  |  |  |  |  |
|--------------------|--|--|--|--|--|--|--|
| Location           | The subject property is located at the corner of Hecate Street and |  |  |  |  |  |  |
|                    | Asteria Place.   |  |  |  |  |  |  |
| Total Area         | 1,947m <sup>2</sup>  |  |  |  |  |  |  |
| Official Community | Map 1 - Future Land Use Designation - Neighbourhood                |  |  |  |  |  |  |
| Plan               | Map 2 - Development Permit Area No. 2 - Environmentally Sensitive  |  |  |  |  |  |  |
|                    | Areas  |  |  |  |  |  |  |

The subject property, which includes Pacifica Seniors Lodge (formerly Hecate Lodge) backs onto a shallow ravine with a small drainage channel that feeds into the cat stream. Land uses on Hecate Street are predominately medium-density residential. The properties immediately behind the subject property are owned by the City.



### **DISCUSSION**

### **Proposed Development**

The applicant is proposing to construct a new kitchen addition located at the rear of the seniors' lodge and a new concrete patio/loading area that will service the kitchen. The kitchen addition will be located below grade at basement level within the exact footprint of an existing sunroom (34m²). The sunroom and an additional 22.9m² area of vegetation (located immediately beside the sunroom) will be removed in order to allow for the construction of the concrete loading area/patio on the roof of the kitchen addition. As the work will be primarily below grade, a form and character development permit is not required; however, an environmentally-sensitive development permit is necessary to permit the watercourse variance.

The applicant's qualified environmental professional (QEP) notes that the while the creek supports wet-tolerant vegetation, it is a non-fish-bearing ephemeral (dry during the summer) channel fed by storm water run-off. The Provincial Riparian Area regulations do not apply to the watercourse. While the watercourse functions as a drainage channel and not as a stream, it does provide some habitat value. To compensate for the leave strip reduction, the applicant has agreed to revegetate the area with native species from the top of bank to the building, between the existing loading area and westerly property line. Existing vegetation and trees will be retained around the improvements.

### **Proposed Variance**

### Minimum Watercourse Setback

The required watercourse setback is 15m as measured from the top of bank of the watercourse. The proposed setback is 4.8m, a proposed variance of 10.2m. The proposed variance is to permit the below-grade addition to the kitchen and an above-grade loading area and patio.

Staff support the proposed variance as it is consistent with previously-approved variance, will not negatively impact fish habitat, and meets the principle of "no net loss" of habitat area. Staff accept the QEP assessment and support the proposed variance.

See Attachments for more information.

### **SUMMARY POINTS**

- Development Permit No. DP1109 proposes that the watercourse setback be reduced from 15m to 4.8m.
- The subject watercourse functions as a seasonal drainage channel and is not subject to Provincial Riparian Area regulations.
- The proposed variance is consistent with a previously-approved watercourse variance within the property, will not negatively impact fish habitat, and meets the principle of "no net loss" of habitat area.



### **ATTACHMENTS**

ATTACHMENT A: Permit Terms and Conditions

ATTACHMENT B: Location Plan

ATTACHMENT C: Site Plan and Details ATTACHMENT D: Riparian Restoration Plan

ATTACHMENT E: Vegetation and Maintenance Plan

ATTACHMENT F: Aerial Photo

Submitted by: Concurrence by:

L. Rowett D. Lindsay

Manager, Current Planning and Subdivision Director, Community Development

### ATTACHMENT A PERMIT TERMS AND CONDITIONS

### **PERMIT TERMS**

The City of Nanaimo "Zoning Bylaw 2011 NO. 4500" is varied as follows:

1. Section 6.3.1.5. Location and Siting of Buildings and Structures to Watercourses – to reduce the watercourse leave strip as measured from the top of bank from 15m to 4.8m.

### **CONDITIONS OF PERMIT**

- 1. The subject property is developed in accordance with the site plan and details prepared by Christine Lintott Architects received 2018-JUN-27, as shown on Attachment C.
- 2. The subject property is in substantial compliance with the riparian restoration plan prepared by Victoria Drakeford Landscape Architect dated 2018-JUN-23, as shown on Attachment D.
- 3. A landscape bond is required for 100% of the landscape estimate prepared by Victoria Drakeford., as covered within the vegetation and maintenance plan dated 2018-JUN-23, as shown on Attachment E
- 4. A five-year maintenance period with two assessments per year is required. A certified letter of completion is required from the Landscape Architect at the end of the five-year maintenance period.

### ATTACHMENT B LOCATION PLAN



## DEVELOPMENT PERMIT NO. DP001109 LOCATION PLAN

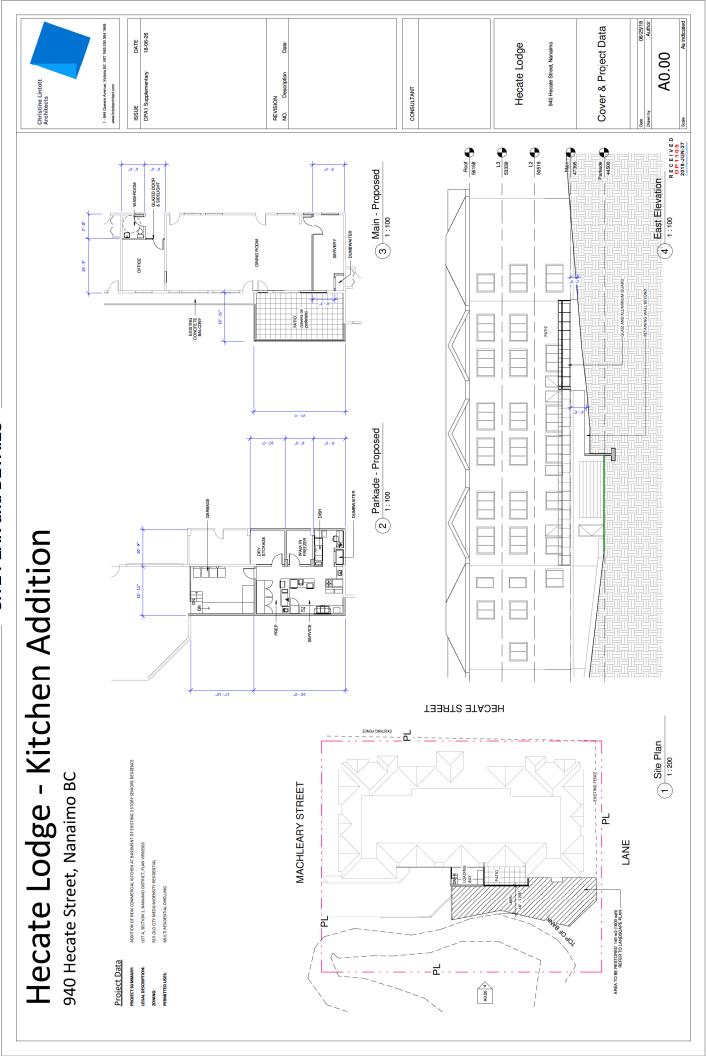
N

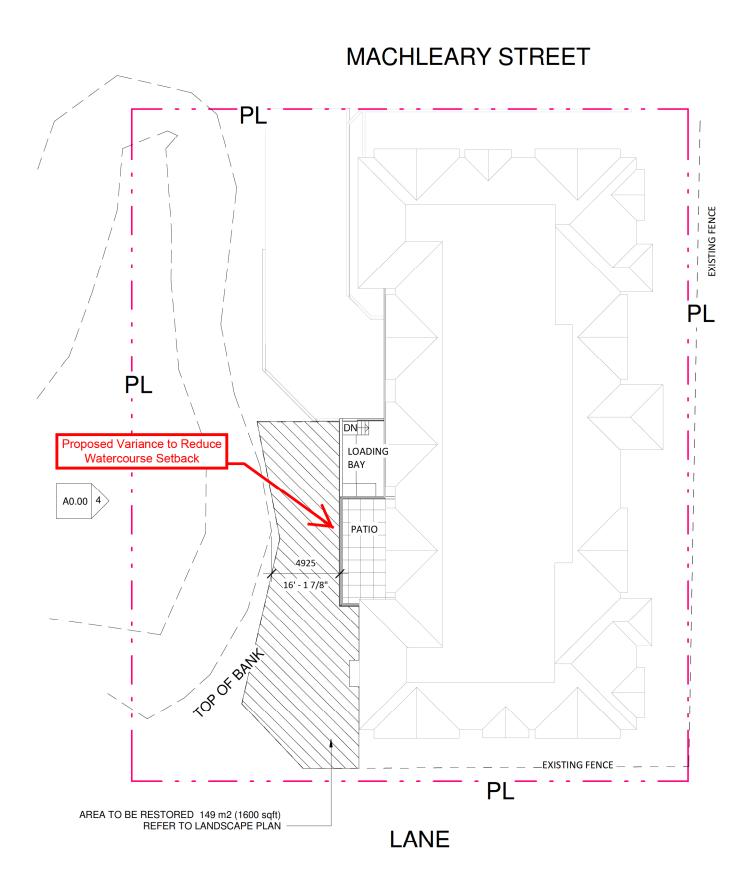
Civic: 940 Hecate Street

Legal Description: LOT A, SECTION 1, NANAIMO DISTRICT, PLAN VIP69563



# ATTACHMENT C SITE PLAN and DETAILS







# RIPARIAN RESTORATION PLAN **ATTACHMENT D**

# SPECIFICATIONS

all Landscape wort: BCSLA/BCNTA Landscape Standard, Latest ntractor shall make himherself sware of all prevalling standards and execute work accordingly as it will govern all landscape prep. 1.0.1

Pot Size

4 cm cal

White Flowering Dogwood Common Name

peciduous Trees comus eddies white wonder

Evergreen Shrubs Gaultheria shallon Mahonia nervosa Vaccinium ovatum

© W %

**Botanical Name** 

PLANT LIST

Indian Plum Red Elderberry

Ferns
Attyrium felix-feminina
Dryopteris expansa
Polystichum munitum Deciduous Shrubs Oemleria cerasifornis Sambucus racemosa

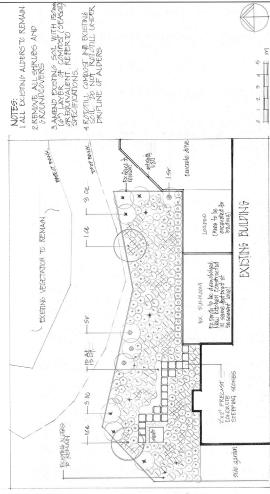
- E CONDYTIONS ation of all existing utilities are to be verified prior to installation of landscape. Refer to Engineering drawings (by others, and 'Call First Line at 1 800 474 8885. 1.0.2.
  - 1.0.3.
- EXISTING PLANT MATERIAL 2.0.

- hnce all the existing shrubs have been removed, 150mm (6°) compost shall be installed and cookibled into the existing soil. Do notforbold indefer the definite of the existing ablers. Place he compost, and when planning mix the compost and existing soil. 3.0.1.
- e and dispose to approved offsite disposal area all debris, building material, insted subsoil, visible invasive plants and anything else that may interfere with and development of planned finished landscape. 3.0.2
  - 3.0.4
- 4.0.1.

4.0.2.

- 5.0.1.
- 5.0.3 5.0.4
- 6.0
- IRRIGATION / WATERING SPECIFICATIONS GENERAL

- 7.0.1
  - 7.0.3. 7.0.4.
- LANDSCAPE MAINTENANCE 14.0.1.
- SCOPE. Refer to the Vege



PLANTING PLAN

R E C E I V E D D P 1 1 0 9 2018-JUN-27 Orest Parent & Subdivision

940 HECATE STREET

KIPAKIAN RESTOKATION PLAN

SCALE 1: 100M DATE JUNE 2:

Hecate 18

259

### ATTACHMENT E VEGETATION and MAINTENANCE PLAN



### VICTORIA DRAKEFORD LANDSCAPE ARCHITECT

236 Pine Street, Nanaimo, B.C. Canada V9R 2B6 Phone/Fax (250) 754-4335

Hecate Lodge Riparian Restoration Plan 940 Hecate Street June 23 2018

### **VEGETATION MANAGEMENT AND MAINTENANCE**

### 1.0 OBJECTIVES

- To remove invasive plants and prevent their future establishment
- To plant indigenous vegetation on the site to increase small mammal, bird and insect habitat

### 1.1 MAINTENANCE AND MONITORING

### .1 General:

- Monitoring and maintenance will take place for two years from the time of acceptance of Substantial Completion of the project.
- Appropriate measures shall be taken to ensure that no spillage of fuels, fertilizers, toxic construction materials, or other toxic wastes occurs, and where use of such materials is necessary, to ensure that adequate containment facilities and clean-up equipment are utilized.
- No toxic or waste materials, fuels and fertilizers shall be stored adjacent to or dumped into the ocean or any other water body either on or off the job site, or in a location where spillage could result in seepage into the water.
- All toxic wastes and other material shall be disposed of in a manner acceptable to the Owner and in accordance with municipal, provincial and federal regulations.

### .2 On-going removal and monitoring invasive species

The Contractor shall be responsible for the identification and removal of all invasive species on the site.

Removal of invasive species by hand:

JUN 2 6 2018

CITY OF NANAIMO
COMMUNITY DEVELOPMENT

On going removal of the Himalayan blackberry should be completed only during the late dry summer months to stress the root system as much as possible and to avoid potential erosion and sedimentation of the marine environment. Cut the plants off near the root and dispose of the brush at the landfill. Root removal should be completed by hand (mattock/shovel) and removal of as much of the root systems as possible is critical to reduce re-growth.

- Monitor health of all new plants and naturally regenerating seedlings.
- Do not remove fallen leaves, leave as mulch and allow to compost in situ.

### .3 Monitoring newly planted areas

- Appearance Standards: The area is intended to be wild so an informal appearance is desirable with the weeds kept to a minimum. Plants should be kept healthy. Plants should not be trimmed. There should be a routine maintenance of moderate frequency and intensity, with regular monitoring to avoid deterioration. See table below.
- Maintenance operations for the planted shrubs and ground covers shall include:
  - a) Watering
  - b) Weeding, being careful not to weed out naturally regenerating native plants; These weeding sessions should be done on a regular basis, at least four times a year.
- Maintenance operations should, where possible, follow ecologically sound practices such as:
  - a) Integrated Pest Management (IPM)
  - b) Plant Health Care (PHC)
  - c) Composting
  - d) Application of Organic Mulches

### .4 Maintenance Procedures and Frequencies

| Procedure   | M | Α | M | J | J | А | S | 0 | Frequency                               |  |
|-------------|---|---|---|---|---|---|---|---|---|--|
| Inspection  |   |   |   | Х |   |   |   |   | Once a year by Landscape Arch.          |  |
| Weeding     |   | X |   | Х |   | Х |   | Х | 4 times a year minimum** see note       |  |
|             |   |   |   |   |   |   |   |   | below                                   |  |
| Reporting   |   |   |   | X |   |   |   |   | Once a year by Landscape Arch.          |  |
| Invasive    |   | Х |   | X |   | Х |   |   | 3 times a year                          |  |
| removal     |   |   |   |   |   |   |   |   |   |  |
| repair      |   |   |   |   |   |   |   |   | As required                             |  |
| Replacement | Х |   |   |   |   |   | Х |   | Survival rate of 95% is required at the |  |
| planting    |   |   |   |   |   |   |   |   | end of the maintenance period           |  |
| Mulch       |   |   |   |   |   |   |   |   | Leave fallen leaves on the area as      |  |
|             |   |   |   |   |   |   |   |   | mulch                                   |  |

<sup>\*\*</sup>Weeding must be done when isolated weedy patches have a width of 20cm. Weeding shall remove 80% of weeds. "Isolated" means a weed distribution of no greater than four patches per 5m2.

### 2.0 PLAN REVIEW

As part of the monitoring process, an adaptive management approach will be applied to this Vegetation Management Plan. As inspections take place the health of the scheme will be determined and changes may be made, if necessary, to ensure the success of the planting.

### PRELIMINARY COST ESTIMATE SOFT LANDSCAPING

VICTORIA DRAKEFORD LANDSCAPE ARCHITECT 236 Pine Street Nanaimo, BC phone (250) 754-4335 victoria@island.net

PROJECT:

Hecate Lodge

LOCATION:

940 Hecate Street, Nanaimo, BC

DATE:

June 23, 2018

| ITEM                                    | QUANTITY | UNITS  | UNIT COST | PRICE     |
|---|----------|--------|-----------|-----------|
| SITE PREPARATION                        | 1600     | sq.ft. | 1.00      | 1,600.00  |
| retention of Alders                     |          | 30,111 |           | 1,000100  |
| demolition (clearing, removal)          |          |        |           |           |
| rough grading                           |          |        |           |           |
| fine grading and soil placement         |          |        |           |           |
| IRRIGATION                              | 1600     | sq.ft. | 1.00      | 1,600.00  |
| SOIL                                    |          |        |           |           |
| Compost, 6" amendments                  | 30       | cu.yd. | 60.00     | 1,800.00  |
| PLANTS                                  |          |        |           |           |
| Tree, deciduous 4 cm                    | 2        | trees  | 200.00    | 400.00    |
| Plant, #1 pot                           | 323      | plants | 12.00     | 3,876.00  |
| MULCH (4" depth)                        | 1600     | sq.ft. | 0.30      | 480.00    |
| Stepping Stones                         | 21       | stones | 15.00     | 315.00    |
| TOTAL SOFT LANDSCAPE                    |          |        |           | 10,071.00 |
| MAINTENANCE                             | 2        | years  | 1,250.00  | 2,500.00  |
| \$25/hrx2peoplex5hr/mox5 mo=\$2500/year |          |        |           |           |
| TOTAL LANDSCAPE & MAINTE                | NANCE    |        |           | 12,571.00 |
| GST (5%)                                |          |        |           | 628.55    |
|   |          |        |           |           |
| GRAND TOTAL (inc GST)                   |          |        |           | 13,199.55 |

### RECEIVED

JUN 2 6 2018

CITY OF NANA!MO COMMUNITY DEVELOPMENT

This is an ESTIMATE, based 63 the initial concept drawing
It is to be used for reference only.

### ATTACHMENT F AERIAL PHOTO





### **DEVELOPMENT VARIANCE PERMIT NO. DP001109**